

## **HADDENHAM LEVEL DRAINAGE COMMISSIONERS**

At a Meeting of the Haddenham Level Drainage Commissioners  
hosted at the Baptist Hall, Station Road, Haddenham at 5.00pm on Thursday 2<sup>nd</sup> November 2023

### **PRESENT**

|                         |                   |                |
|-------------------------|-------------------|----------------|
| M Church Esq (Chairman) | T Chambers Esq    | K Robinson Esq |
| J Smith (Vice-Chairman) | A Darby Esq       | K Furness Esq  |
| S Cheetham Esq          | R Darby Esq       | A Lensen Esq   |
| M Darby                 | R Lee Esq         | N Wright Esq   |
| R Waddelow Esq          | G Wilson Esq      | A Yarrow Esq   |
| I Chambers Esq          | P Mappledoram Esq |                |

Mr David Jordan (District Engineer) was in attendance.

Ms Sam Ablett (Representing the Clerk to the Commissioners) and Paul Burrows (MLC Chief Executive), Gary Roberts (Engineer) were also present.

As previously resolved, the meeting was recorded.

### **Apologies for absence**

Apologies for absence were received from, L Flint, R Flint Esq, A Lensen Esq and T Hughes Esq

### **C.515 Declarations of Interest**

There were no declarations made.

### **C.516 Confirmation of Minutes**

### **RESOLVED**

That the Minutes of the Meetings of the Commissioners held on the 27<sup>th</sup> April 2023 are recorded correctly and that they be confirmed and signed.

### **C.517 Matters arising from the minutes.**

None

### **C.518 Constitution & Membership**

The Clerk reported that during his 10 months in his role as Clerk to the Boards, he had attended a number of meetings and taken stock of the way in which the Middle Level Commissioners were supporting Boards with the right paperwork to ensure they were providing clarity and consistency across Boards. He advised that with this in mind he considered the agendas needed a refresh to assist Members with the flow and make it easier for minutes of the meetings to be prepared to a better standard and in a timely manner.

The Clerk advised that having attended several Board meetings during the past year, it was evident that some Boards did not have as good attendance as others and were struggling in term of membership and governance. He added that the purpose of this agenda item was to assist in reporting this information to Defra in order to bring greater clarity around the strength of Boards in terms of membership. He hoped that for those Boards that were struggling it may trigger conversations around whether they needed to consider amalgamating with neighbouring Boards.

The Clerk reported the agenda item would also encourage Members to think about training they may need to assist them with the important role they undertook on behalf of the Commissioners and to consider whether there was any additional training they would like or required that wasn't facilitated through the ADA videos, that had been provided in the past. He added that if this was the case a conversation could be had as to whether the Middle Level Commissioners could support Boards with that or whether it was something the Board could arrange themselves.

Miss Ablett referred Members to the number of members shown as having reported viewing the videos and advised that this was an area that was being reported to Defra on the IDB 1 Return, which was completed every year and requested that as and when Members have viewed the training videos, they advise the Middle Level Offices so it could be recorded for reporting purposes.

Mr Lee considered the list of attendees at meetings being included in the agenda was a good idea as it showed Members when they hadn't attended or given their apologies, which should embarrass them, and highlighted the fact Members should have been at the meeting in order to actively participate and be part of the conversation when passing resolutions, viz;

|                                            |                                        |                      |                           |
|--------------------------------------------|----------------------------------------|----------------------|---------------------------|
| Provided by the Middle Level Commissioners |                                        | Item No:             | 4                         |
| Meeting:                                   | HADDENHAM LEVEL DRAINAGE COMMISSIONERS | Subject:             | CONSTITUTION & MEMBERSHIP |
| Date:                                      | 2 <sup>nd</sup> November 2023          | Officer Responsible: | Polly Tombleson           |

## RECOMMENDATIONS

The Board is asked to:

- A. Note the current status of its membership and the role they each play as members serving the interests of the Board.
- B. Review attendance records and identify any resolutions as necessary.
- C. No Vacancies of Elected members at this present time.
- D. Determine whether there are composition changes and/or amalgamations it wishes to progress.
- E. Reenforce the need for members to view all five 'Good Governance' videos.
- F. Identify any topic areas for additional training, as well as any inspection/site visit requirements.

### 1. Current status

- 1.1 The table below outline the current composition of the Board and the quorum as detailed in the standing orders.

|             | Elected Members | Appointed Members | Total Members | Quorum |
|-------------|-----------------|-------------------|---------------|--------|
| Composition | 24              | N/A               |               | 6      |
| Actual      | 24              | 2 ECDC            | 26            |        |
| Vacancies   | 0               |                   |               |        |

- 1.2 The table below details the current appointed Commissioners

| No | Name       | Status (one of four categories)       | Commentary |
|----|------------|---------------------------------------|------------|
| 1  | C Bidwell  | Landowner/ratepayer                   |            |
| 2  | C Chambers | Landowner/ratepayer                   |            |
| 3  | I Chambers | Landowner/ratepayer                   |            |
| 4  | T Chambers | Landowner/ratepayer                   |            |
| 5  | M Church   | Representative of A G Wright & Sons   | Chairman   |
| 6  | J Darby    | Landowner/ratepayer                   |            |
| 7  | M Darby    | Landowner/ratepayer                   |            |
| 8  | R Darby    | Nominee of A W Darby & Sons           |            |
| 9  | J Dennis   | Landowner/ratepayer                   |            |
| 10 | W Dennis   | Landowner/ratepayer                   |            |
| 11 | L Flint    | Nominee of Mrs L Burton               |            |
| 12 | R Flint    | Nominee of Mrs L Burton               |            |
| 13 | K Furness  | Representative of E R Everett & Son   |            |
| 14 | T Hughes   | Representative of Pehl Wills Trust ?? |            |
| 15 | R Lee      | Landowner/ratepayer                   |            |
| 16 | A Lensen   | Representative of A G Reserves Ltd    |            |

|    |               |                                       |            |
|----|---------------|---------------------------------------|------------|
| 17 | P Mappledoram | Landowner/ratepayer                   |            |
| 18 | K Robinson    | Representative of Sutton Smallholders |            |
| 19 | J Smith       | Representative of A G Wright & Sons   | Vice-Chair |
| 20 | N Tebbitt     | Landowner/ratepayer                   |            |
| 21 | E Veal        | Landowner/ratepayer                   |            |
| 22 | R Waddelow    | Landowner/ratepayer                   |            |
| 23 | N Wright      | Landowner/ratepayer                   |            |
| 24 | A Yarrow      | Landowner/ratepayer                   |            |

1.3 The table below details the current appointed members of the Board.

| No | Name       | Appointing Council as at July 2023 | Commentary (one of three categories) |
|----|------------|------------------------------------|--------------------------------------|
| 1  | S Cheetham | ECDC                               | Councillor                           |
| 2  | G Wilson   | ECDC                               | Councillor                           |
| 3  |            |                                    |                                      |
| 4  |            |                                    |                                      |

1.4 Special levy paying District Councils appoint members to Boards and their role is to be part of the Board representing all the non-agricultural interests within the Board's district. The Council must consider appointing members who have relevant knowledge or experience that is relevant to the Board and its district.

1.5 Appointed members do not need to be councillors or employees of the Council, therefore can represent wider relevant interests within the district, eg major infrastructure, commerce, community groups, environmental interests.

1.6 All Members are reminded that have equal status to each-other around the Board table and are here to serve the interests of the Board.

## 2. Attendance

2.1 The table below outlines the attendance record for the last four meetings of the Board.

### Elected Members

| No | Name          | 27/04/2023 | 3/11/2022 | 28/4/2022 | 4/11/2021 |
|----|---------------|------------|-----------|-----------|-----------|
| 1  | C Bidwell     | apologies  | apologies | apologies |           |
| 2  | C Chambers    |            |           |           |           |
| 3  | I Chambers    | Present    |           | Present   |           |
| 4  | T Chambers    | Present    | Present   | Present   | Present   |
| 5  | M Church      | Present    | Present   | Present   | Present   |
| 6  | A J Darby     | Present    | Present   | Present   | apologies |
| 7  | M Darby       | Present    | apologies | apologies | apologies |
| 8  | R Darby       | Present    | Present   | Present   | Present   |
| 9  | J Dennis      |            |           | apologies |           |
| 10 | W Dennis      |            | Present   | Present   |           |
| 11 | L Flint       | apologies  |           | apologies | apologies |
| 12 | R Flint       | Present    | Present   | apologies | Present   |
| 13 | K Furness     | apologies  | apologies | Present   |           |
| 14 | T Hughes      |            |           | apologies | apologies |
| 15 | R Lee         | Present    | Present   | apologies | apologies |
| 16 | A Lensen      | apologies  | apologies | Present   | apologies |
| 17 | P Mappledoram | Present    | Present   | apologies | apologies |
| 18 | K Robinson    | Present    |           |           |           |
| 19 | J Smith       | Present    | Present   | apologies | Present   |

|    |            |           |         |           |           |
|----|------------|-----------|---------|-----------|-----------|
| 20 | N Tebbitt  | Present   |         | apologies | Present   |
| 21 | E Veal     | apologies |         | apologies |           |
| 22 | R Waddelow | apologies | Present | Present   | apologies |
| 23 | N Wright   | Present   | Present | apologies | Present   |
| 24 | A Yarrow   | Present   | Present | apologies | Present   |

#### Attendance at Chairs Meetings

| No | Name     | 6/10/2023 | 13/12/2022 | 12/04/2022 | 2/11/2021 |
|----|----------|-----------|------------|------------|-----------|
| 1  | M Church | Present   | Present    | Present    | Present   |

#### Appointed Members (current and previous)

| No | Name (Council)     | 27/4/2023 | 3/11/2022 | 28/4/2022 | 4/11/2021 |
|----|--------------------|-----------|-----------|-----------|-----------|
| 1  | Cllr S Cheetham    | Present   | Present   | Present   | Present   |
| 2  | Cllr G Wilson ECDC | Present   | Present   | Apologies | Present   |
| 3  |                    |           |           |           |           |
| 4  |                    |           |           |           |           |

### 3. Elections, vacancies & appointments

#### 3.1 Current vacancies – October 2023 – 0 elected

### 4. Composition and amalgamations

- 4.1 The Board is encouraged to continually monitor and review its membership, financial and climate resilience, along with assessing its influence locally, regionally and nationally. These are all factors that may lead the Board to consider changing its composition and/or amalgamation with (an)other Board(s).
- 4.2 Amalgamations and composition changes are not swift processes and can take a number of years. They require planning and additional/specialist resourcing by the MLC as your clerk, Environment Agency and Defra. Therefore, the Board is encouraged to think ahead five to ten years in its decision making, thinking about the next generation.

### 5. Training

- 5.1 All Members are asked to digest the Good Governance Guide for Internal Drainage Boards published by the Association of Drainage Authorities and view the five accompanying videos intended to bring the guide to life. They are available via <https://middlelevel.gov.uk/about/idb-governance/>
- 5.2 To date 0 of 26 Board Members have reported viewing all five videos.  
To date 17 of 26 Board members have reported viewing 2 of the five videos
- 5.3 Members are asked to identify any topics areas they would value further training on as well as any site inspections that would help them undertake their role on the Board more effectively.
- 5.4 Member training is reported to Defra as part of the annual IDB1 return.

**Author Name: Polly Tombleson**  
**Role: Senior Business Support Officer**

Mr A Lensen joined the meeting.

## C.519 Governance – IDB1

Ms Ablett referred to the completed IDB1 form for 2022/2023 which the Board noted and approved., viz;

Internal Drainage Boards in England



Department  
for Environment  
Food & Rural Affairs

## Annual Report for the year ended 31 March 2023

**The Law** – the following annual report is provided in accordance with Paragraph 4 of Schedule 2 to the Land Drainage Act 1991.

**No later than 31 October 2023 a copy must be provided to:**

- Department for Environment, Food and Rural Affairs, Flood and Coastal Erosion Risk Management Division, Ground Floor, Seacole, 2 Marsham Street, London SW1P 4DF via [flood.reports@defra.gov.uk](mailto:flood.reports@defra.gov.uk)
- Engineering & Standards - Policy Manager, Asset Management and Engineering, **Environment Agency**, Goldcrest House, Alice Holt Lodge, Farnham, Surrey. GU10 4LH via [james.addicott@environment-agency.gov.uk](mailto:james.addicott@environment-agency.gov.uk)
- The Chief Executives of:
  - all local authorities that pay special levies to the Board;
  - all County Councils or London Boroughs within which the Board is situated.

Please complete the form electronically. If you are unable to complete the form electronically, please complete in BLOCK LETTERS using **black ink**.

Please round all cash figures down to nearest whole £.

HADDENHAM LEVEL DRAINAGE COMMISSIONERS

## Section A – Financial information

### Preliminary information on special levies issued by the Board for 2023-24

*Information requested below is essential in calculating future formula spending share. It is not covered elsewhere on this form or by the external auditor's certificate.*

| Special levies information for financial year 2023-24 (forecast) |                    |
|------------------------------------------------------------------|--------------------|
| Name of local authority                                          | 2023-24 forecast £ |
| 1. EAST CAMBRIDGESHIRE DISTRICT COUNCIL                          | 79,588             |
| 2.                                                               |                    |
| 3.                                                               |                    |
| 4.                                                               |                    |
| 5.                                                               |                    |
| 6.                                                               |                    |
| 7.                                                               |                    |
| 8.                                                               |                    |
| <b>Total</b>                                                     | <b>79,588</b>      |

**Section A – Financial information (continued)****Income and Expenditure Account for the year ending 31 March 2023**

All Internal Drainage Boards must ensure that the Income and Expenditure information provided below is consistent with the Board's annual accounting statements which have been prepared in accordance with proper practices found in *Governance and Accountability for Smaller Authorities in England – A Practitioners' Guide to proper practices to be applied in the preparation of statutory annual accounts and governance statements March 2017*

|                                                                               | Notes | Year ending<br>31 March 2023 £ |
|-------------------------------------------------------------------------------|-------|--------------------------------|
| <b>INCOME</b>                                                                 |       |                                |
| 1. Drainage Rates                                                             |       | 124,147                        |
| 2. Special Levies                                                             |       | 68,735                         |
| 3. Higher Land Water Contributions from the Environment Agency                |       | 10,386                         |
| 4. Contributions received from developers/other beneficiaries                 |       |                                |
| 5. Government Grants (includes capital grants from EA and levy contributions) |       | 4,626                          |
| 6. PSCAs from EA and other RMAs                                               |       |                                |
| 7. Loans                                                                      |       |                                |
| 8. Rechargeable Works                                                         |       | 9,116                          |
| 9. Interest and Investment Income                                             |       |                                |
| 10. Rents and Acknowledgements                                                |       |                                |
| 11. Other Income                                                              |       | 14,818                         |
| <b>Total income</b>                                                           |       | <b>231,828</b>                 |
| <b>EXPENDITURE</b>                                                            |       |                                |
| 12. New Works and Improvement Works                                           |       | 9,252                          |
| 13. Total precept to the Environment Agency                                   |       | 36,672                         |
| 14. Watercourse maintenance                                                   |       | 57,364                         |
| 15. Pumping Stations, Sluices and Water level control structures              |       | 62,149                         |
| 16. Administration                                                            |       | 13,567                         |
| 17. PSCAs                                                                     |       |                                |
| 18. Rechargeable Works                                                        |       |                                |
| 19. Finance Charges                                                           |       | 42,964                         |
| 20. SSSIs                                                                     |       |                                |
| 21. IDB Biodiversity and conservation (other than item 20 expenditure)        |       | 468                            |
| 22. Other Expenditure                                                         |       | 6,132                          |
| <b>Total expenditure</b>                                                      |       | <b>228,568</b>                 |

| EXCEPTIONAL ITEMS                                              |  |              |
|----------------------------------------------------------------|--|--------------|
| 23. Profits/(losses) arising from the disposal of fixed assets |  |              |
| <b>Net Operating Surplus/(Deficit) for the year</b>            |  | <b>3,260</b> |
| 24. Developers Funds income not applied in year                |  | 3,430        |
| 25. Grant income not applied in year                           |  |              |

## Notes:

11. Include all other income, such as absorption account surpluses (for example plant and labour absorption accounts).
12. State the gross cost of undertaking minor capital works that have not been capitalised and the annual depreciation charges of all major schemes that have been capitalised. You should also include a fair proportion of the support costs directly associated with delivery of the schemes.
13. State the total precept demanded for the year as properly issued by the Environment Agency, in accordance with section 141 of the Water Resources Act 1991. Providing that the precept has been properly issued as before stated it should always be included here, even when the Board has appealed against the amount of contribution, in accordance with section 140 of the Water Resources Act 1991. Where the Board knows with certainty the outcome of any such appeal, it should also include the appropriate accrual/prepayment.
14. State all costs associated with the maintenance of watercourses, meaning work associated with open channels, pipelines, culverts, bridges, etc. Plant, vehicle and labour charges should include a fair proportion of the overheads such as depot/workshop costs, employment on-costs, insurances and depreciation, etc. You should also include a fair proportion of the support costs directly associated with delivery of the maintenance programme.
15. State all costs associated with maintaining and operating the pumping stations, sluices and water level control structures. Plant, vehicle and labour charges should include a fair proportion of the overheads such as depot/workshop costs, employment on-costs, insurances and depreciation, etc. You should also include a fair proportion of the support costs directly associated with maintaining and operating the pumping stations, sluices and water level control structures.
16. Include the cost of non-technical staff only, office accommodation, annual depreciation of office equipment that has been capitalised, minor office equipment that has not been capitalised, postages, telecoms, stationery, printing, advertising, auditing of accounts, general insurances and all other costs associated with supporting the organisation. Please note that this does not include support costs, which are directly associated with the delivery of front line services.
17. State all costs associated with the PSCA
18. State all costs associated with undertaking work for third parties. Plant, vehicle and labour charges should include a fair proportion of the overheads such as depot/workshop costs, employment on-costs, insurances and depreciation, etc. You should also include a fair proportion of the support costs directly associated with undertaking the rechargeable work.
19. Include the cost of servicing any borrowing, in terms of bank/loan/hire purchase interest payable.
20. State all costs associated with undertaking works – capital or maintenance – specifically for helping to achieve favourable condition on Sites of Special Scientific Interest (SSSIs). In most cases, these costs will be incurred in implementing actions set out in SSSI Water Level Management Plans or SSSI River Restoration Plans.
21. State all costs associated with undertaking works – capital or maintenance – that are likely intended to help conserve biodiversity (other than works on SSSIs). These costs are likely to be incurred in implementing actions set out in an IDB's Biodiversity Action Plan or other conservation actions on non-designated sites.
22. Include all other expenditure, such as a provision for bad/doubtful debts, write-offs, and absorption account deficits (for example plant and labour absorption accounts).
23. For the disposal of assets, state the difference between any proceeds from the sale/disposal of the asset and the cost of the asset less accumulated depreciation.
24. Total balance of developer fund year end.
25. Unspent grant at year end.

## Section B –IDB Reporting

### Policy Delivery Statement

Boards are required to produce a publicly available policy statement setting out their plans for delivering the Government's policy aims and objectives. It is recommended that these statements be published on Boards' websites where they have them and reviewed every three years.

Is an up to date statement in place and copy (or weblink) provided to Defra, and EA? .....

Yes ☒ No ☐

### Biodiversity

Please indicate whether your Board has a Biodiversity Action Plan .....

Yes ☒ No ☐

If "yes" is the Biodiversity Action Plan available on your website? .....

Yes ☒ No ☐

What year was your Biodiversity Action Plan last updated? .....

2022

Have you reported progress on BAP implementation on your web site? .....

Yes ☐ No ☒

When was biodiversity last discussed at a Board meeting (date)? .....

28/04/2022

Do you have a biosecurity process? .....

Yes ☒ No ☐

### SSSI water level management plans

Please indicate whether your Board is responsible for any SSSI water level management plans? .....

Yes ☐ No ☒

If so, which ones:

Area of SSSI with IDB water level management plans .....

Area of SSSI where IDB water level management activities are contributing to recovering or favourable condition?

Area of SSSI where IDB water level management actions are required to achieve recovering or favourable condition?

### Access to environmental expertise

Does your IDB have access to environmental expertise? If so please tick all those options below through which environmental expertise is regularly provided to your IDB:

Appropriately skilled Board Members (e.g. Board member from an Environmental Body/Authority)

☐

Co-opted members

☐

Directly employed staff

☒

Contracted persons or consultants

☐

Environmental Partners/NGOs

☐

Other (please describe)

☐

### Asset Management

What system/database does your Board use to manage the assets it is responsible for?

ADIS

☐

Paper Records

☒

Other Electronic System

☒

Has your Board continued to undertake visual inspections and update asset databases on an annual basis?

Yes ☒

No ☐

What is the cumulative total of identified watercourse (in km) that the Board periodically maintains?

29.5

How many pumping stations does the Board operate?

2

What is the cumulative design capacity of the Board's pumping station(s) (enter zero if no stations are operated)?

4.47 cumecs

### Health and Safety

Does the Board have a current Health and Safety policy in place?

Yes ☒

No ☐

Does the Board have a responsible officer for Health and Safety?

Yes ☒

No ☐

Have there been any reportable incidents in the past year?

Yes ☐

No ☒

If so, please summarise in the box below:

### Guidance and Best Practice

Has your IDB adopted a formal Scheme of Delegation?

Yes ☒ No ☐

Has your IDB provided training for board members in the last year in the any of the following areas?

Governance

☒

Finance

☒

Environment

☒

Health, safety and welfare

☐

Communications and engagement

☐

Other (please describe)

☐

Is your Board's website information current for this financial year? (Board membership, audited accounts, programmes of works, WLMPS, etc).....

Yes ☒ No ☐

Has your IDB adopted computerised accounting and rating systems?.....

Yes ☒ No ☐

Has your board published all minutes of meetings on the website?.....

Yes ☒ No ☐

Does the Board publish information on its website on its approach to maintenance works and provide contact details to allow for and encourage public engagement?

Yes ☒ No ☐

When planning maintenance and capital works are environmental impacts taken into account and wherever possible best practice applied?

Yes ☒ No ☐

Has your Board adopted the following governance documents?

Standing Orders .....

Yes ☒ No ☐

Have the Standing Orders been approved by Ministers .....

Yes ☒ No ☐

Byelaws .....

Yes ☒ No ☐

If you have Byelaws, have you adopted the latest model byelaws published in 2012.....

Yes ☒ No ☐

Have the Byelaws been approved by Ministers.....

Yes ☒ No ☐

Code of Conduct for Board Members.....

Yes ☒ No ☐

Financial Regulations.....

Yes ☒ No ☐

Register of Member's Interests.....

Yes ☒ No ☐

Anti-fraud and corruption policy.....

Yes ☒ No ☐

### Board membership and attendance

|                                                                                                            |    |
|------------------------------------------------------------------------------------------------------------|----|
| How many Board members (in total – elected and appointed) do you have on your IDB?                         | 26 |
| Seats available to appointed members under the Land Drainage Act 1991.                                     | 13 |
| Number of elected members on the board at year end.                                                        | 25 |
| Number of appointed members on the board at year end.                                                      | 2  |
| Mean average number of elected members in attendance at each board meeting over the last financial year.   | 11 |
| Mean average number of appointed members in attendance at each board meeting over the last financial year. | 1  |

Have you held elections within the last three years?.....Yes ☐ No ☐ N/A ☒  
Did elections comply with the requirements specified by the Secretary of State under Regulation 28 of the Land Drainage (Election of Drainage Boards) Regulations 1938?.....Yes ☐ No ☐ N/A ☒

### Complaints procedure

Is the procedure for a member of the public to make a complaint about the IDB accessible from the front page of its website?.....Yes ☒ No ☐

|                                                                  |   |
|------------------------------------------------------------------|---|
| Number of complaints received in the financial year?             | 0 |
| Number of complaints outstanding in the financial year?          | 0 |
| Number of complaints referred to the Local Government Ombudsman? | 0 |
| Number of complaints upheld by the Local Government Ombudsman?   | 0 |

### Public Engagement

Set out what your Board has done in this financial year to engage with the public (tick relevant box(es) below):

|                                                |                                     |
|------------------------------------------------|-------------------------------------|
| Press releases                                 | <input type="checkbox"/>            |
| Newsletters                                    | <input type="checkbox"/>            |
| Web site                                       | <input checked="" type="checkbox"/> |
| Meetings                                       | <input checked="" type="checkbox"/> |
| Shows/events (including open days/inspections) | <input type="checkbox"/>            |
| Consultations                                  | <input type="checkbox"/>            |
| Notices                                        | <input checked="" type="checkbox"/> |

Percentage (in value) of drainage rates outstanding at year end?

0%

## Section B: NOTES

### Guidance and Best Practice

Has your Board published **all** minutes of meetings on the web site? In answering this question, this should apply to all the main Board meetings held in the year and any appropriate meetings the Board has held with external stakeholders.

### Board membership and attendance

When referring to **elected members** of the Board, this relates to the number of landowners/drainage rate payers that are elected to the Board.

When referring to **appointed members** of the Board, this relates to the number of members appointed by the local authorities to represent the local council taxpayers.

When referring to mean average number of elected and appointed members in attendance at meetings at each board meeting – **this should be expressed as a number of attendees** and not as a percentage attendance.

With regard to elections, under Schedule 1 of the Land Drainage Act 1991, elected members should hold office for three years, at which point a further election is held. When elections are held, they should comply with the requirements under Regulation 28 of the Land Drainage (Election of Drainage Boards) Regulations 1938 – to advertise and notify local stakeholders accordingly.

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## Section C – Declaration

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HADDENHAM LEVEL DRAINAGE COMMISSIONERS

I confirm that the information provided in sections A-C or with this form is correct.

Signature



Date

17/10/2023

Name in BLOCK LETTERS

MISS SAMANTHA ABLETT

Designation

ASSISTANT TREASURER

Email address

sam.ablett@middlelevel.gov.uk

## C.520 Clerks Report

Ms Ablett advised, as per item 6 on the agenda, the information within the Clerks report, viz;

|                                            |                                        |                      |                |
|--------------------------------------------|----------------------------------------|----------------------|----------------|
| Provided by the Middle Level Commissioners |                                        | Item No:             | 6              |
| Meeting:                                   | HADDENHAM LEVEL IDB                    | Subject:             | CLERK'S REPORT |
| Date:                                      | Thursday 2 <sup>nd</sup> November 2023 | Officer Responsible: | Paul Burrows   |

### **RECOMMENDATIONS**

The Board is asked to:

- A. Note the content of the report and feedback on items as appropriate.
- B. Support the proposed approach to determining the next electricity contract.
- C. In determining their valuations for insurance purposes, recognise the limitations associated with their current valuations and the risks they hold of being underinsured.

### **1. MLC Services available for IDBs**

- 1.1 There has been significant incremental change over the last 10-20 years in terms of IDB governance standards, financial requirements, health & safety, environmental legislation and capital works delivery, along with a significant increase in the scale and nature of planning and partnership work.
- 1.2 However, what limited agreements and fee arrangements there are in place with IDBs about the MLC Services offered and received pre-date much of this evolution and as such there is significant ambiguity.
- 1.3 As an example of this, the current 'Clerkship agreements' with Boards was agreed in 2014 however there are many services provided by the MLC that all parties would consider as core 'clerkship' services that are not specified within the current agreement, including managing elections, arranging meeting, taking minutes, reviewing policies and publications.
- 1.4 The scale and nature of change ahead of us may well be more significant than that which has been experienced in the last decade. The services provided by the MLC to local IDBs require a review and refresh such that they become fit for the future.
- 1.5 The intent is to develop a service catalogue over the next 12-18 months that will clarify the full range of services that are offered by MLC staff, along with associated terms and conditions and fee arrangements.
- 1.6 Boards will be offered opportunity to engage in the development of the catalogue, such that if there are capacity and capability gaps between the services Boards want and what capacity and capability MLC staffing has to deliver, then the MLC Board can consider if and how they address this within a final service offer.

## **2. IDB Key Health Indicators**

2.1 At the MLC and IDB Chairs session on 6<sup>th</sup> October 2023, Paul Burrows shared the observations from his first suite of IDB meetings and outlined the viability concerns of Conington & Holme IDB that have been escalated to Defra. Observations include that some Boards:

1. struggle for membership and attendance.
2. want to amalgamate but with no one willing to amalgamate with
3. have with no clear succession for critical roles
4. are underwritten by the hands-on inputs of a few (with costs not always passed on within rates)
5. where there's limited involvement from all members around the table
6. with limited financial reserves
7. with aging assets and limited capital reserves
8. will potentially struggle to afford to deliver their ever-increasing statutory duties, powers & governance standards

2.2 The Chairs explored the following question;

*Beneath the surface, how healthy is your Board today, for tomorrow and for the next generation?*

- What worries you?
- Do we have a good picture of the relative strengths and weaknesses of our Boards?
- How do we ensure risks and issues are tackled proactively?
- How can we better share success, learning and support across Boards?

2.3 The intent is to develop a suite of 'Key Health Indicators' (KHIs) and comparison metrics for the Middle Level Commissioners and administered IDBs. These will help Boards better understand and proactively address their key risks and understand their relative health. KHIs will also help the Middle Level Commissioners assure and focus their service provision for IDBs.

2.4 The picture created will provide an evidence base to inform a business case for change in terms of the IDB landscape within the Middle Level, as the Chairs reflected back to work undertaken by Geoff Beal a number of years ago. Chairs were supportive of the need to develop future options, assess costs:benefits and identify a preferred option proactively locally, rather than risk a national instruction to change. Any business case for change will need to be properly planned and resourced, with considerable engagement included within any scope. This will need to be scoped in due course.

## **3. Association of Drainage Authorities - Summary**

3.1 ADA continues to work effectively on behalf of IDBs and following their role in influencing the additional payments to Councils to help off-set the energy cost impacts on special levies, they have been in negotiation with Defra to secure the Lowland Agricultural Peat Small Infrastructure Pilot (LAPSIP) fund for IDBs. This marks a considerable departure with a new role within government funding administration.

- 3.2 Flood & Water Live returned to the ADA calendar and was held in Lincolnshire during July 2023 and the annual conference returns to the Institution of Civil Engineers on 21<sup>st</sup> November 2023 with a different approach to the day. The AGM aspects has now taken place virtually, so the morning is focussed on stalls and networking, then a buffet lunch ahead of conference session with keynote attendees.
- 3.3 At the AGM it was confirmed that there would be 6.5% increase in fees for 2024/25 with and in principle same increase for the following two years.
- 3.4 Locally, Marc Heading continues to Chair the Great Ouse branch and the clerking role of the branch is being transferred from the Middle Level Commissioners to Phil Camamile at the Water Management Alliance on behalf of the Bedford Group of Drainage Boards. John Heading's term as the Gt Ouse branch's Director on the ADA Board ended in June with a replacement still to be confirmed.
- 3.5 IDBs locally continue to fund an ADA Directorship place on the Board of Water Resources East. With his retirement from the Middle Level Commissioners, David Thomas vacated this role and has been replaced by Giles Bloomfield of the Water Management Alliance.

#### **4. Fens 2100+**

- 4.1 The Environment Agency launched Fens 2100+ with an introductory session for IDB representatives in June 2023. This programme of activity is crucial in informing the medium to long term flood management decision making across the whole Fens as well as framing and driving more tactical and short-term investments.
- 4.2 The governance for the programme is currently being finalised. Paul Burrows will Chair the 'Asset Managers Steering Group' and through this have a seat on the Programme Board.
- 4.3 Projects in Fens 2100+

##### Fens-wide investment framework

- Give the justification to taking a catchment-scale investment approach.
- Explains how the asset managers (and wider partners) will work together across the landscape to determine what investment is needed when.
- In contract with suppliers and scope agreed.
- Underpinning evidence being developed along with communications and engagement plan.

##### Catchment-scale asset investment plans

- Applies the framework set out above to each catchment to determine the likely investment requirements over the next 30 years.
- Confirms the immediate (2027-2023) asset (and other) investment requirements across each catchment.
- Planning to scope and get suppliers on board in 2024

##### Catchment-baseline reports

- Provides an overview of each catchment and the current FCRM operational situation and current and future flood risk.
- Explains future asset investment funding challenges.
- Currently scoping contracts with suppliers, aiming to contract in early 2024.

## **5. Electricity and Insurance**

- 5.1 The contract for the Middle Level Commissioners and our administrated IDBs' electricity portfolio ends in September 2024. We have been impressed by the brokers of our current service (Green Energy Advice Bureau) however we and the brokers have complaints logged about the standard of service provide by our suppliers Corona Energy.
- 5.2 We need to plan for our next contract given that there is a notice period. The proposed approach is to bring a small group of the IDB Chairs together with our Assistant Treasurer early in 2024 to start to review options, identify a preferred option and ultimately decide on the next contract.
- 5.3 To clarify questions raised by Members and IDBs in response to our 2023/24 insurance renewal and personal accident cover for members over 80 years old.
- 5.4 With the current insurer, the age limit is 75 years of age to benefit from all the personal accident cover:
- Death - £100,000
  - Permanent total disability - £100,000
  - Permanent Disabling Injuries - £100,000
  - Temporary Total Disablement – Weekly amount £200 for 104 weeks (Deferment period 34 weeks)
  - Temporary Partial Disablement – Weekly amount £100 for 104 weeks (Deferment period 34 weeks)
- 5.5 The benefits, as above, will apply to persons above the age of 75 years with the exception of the temporary weekly benefits. This is no way affects the liability cover of the Board, as with all employees & board members, if they are injured as a result of the Board's negligence, then a claim can be considered by them under the main AXA liability insurance.
- 5.6 In previous years, the personal accident cover only applied to persons up to 75 years of age. For 2023-2024 we requested the policy be extended to persons over 80 years of age. Although we were unable to do this for all benefits, we were able to increase the age for the benefits as mentioned above. The personal accident cover has only been in place since 2017/2018 as it is part of the AXA insurance policy. It was not included in any of the previous insurers' policies.
- 5.7 Over the last round of board meetings a number of IDBs have asked for re-assessments of their pumping stations for insurance purposes. Having taken stock on these requests, this is not a service we are currently able to offer at the Middle Level Commissioners without procuring what would likely be considerable supplier experience that would then be an additional cost to Boards.
- 5.8 Appendix 1 explains the rationale with the recommendation that Boards, in determining their valuations for insurance purposes, recognise the limitations associated with their current valuations and the risks they hold of being underinsured.

## **6. Rating**

- 6.1 On 7<sup>th</sup> September 2024 we were advised that South Holland IDB and the Water Management Alliance will no longer be supporting DRS operating on local area networks after 31 March 2025. This rating and election management software has been in place for 25 years. DRS is

owned by South Holland IDB and was originally developed by this Board around the year 2000, primarily for its own use.

6.2 Since that time, most other IDBs have decided to use DRS under licence and it is therefore their view today that the next rating system should be controlled and developed by ADA, for use by its IDB membership should they want to, given that all but 3 IDBs and 1 IDD in England and Wales now use DRS. ADA have confirmed that they are in positive discussions on this matter.

6.3 This presents a significant risk to the Middle Level Commissioners as well as to the clerking service we provide to our administered IDBs which all rely on this system. However, it also presents an opportunity for an improved systems as we are currently unable to efficiently and optimally use the full capabilities of the system, as it doesn't cater well for dual rated areas and penalties. We have asked to be part of any team scoping any future system and/or system support.

## 7. **Lowland Agricultural Peat**

7.1 Led by Robert Caudwell, the Lowland Agricultural Task Force's report was published by Defra in June 2023. The report has a strong focus on the role Internal Drainage Boards could play in supporting and enabling landowners and land-managers. In particular, recommendation three includes:

- Government assessing the legal implications of asking responsible bodies to raise water levels in the interests of preserving peat soil carbon.
- Government considers giving IDBs new powers.

7.2 The Government's response to the Caudwell report recommendation three:

*Recommendation 3: Legal protection and powers for managing water for carbon*

*We agree with recommendation 3 that authorities responsible for water management must have the legal protection and powers to manage water differently to play their part in peat preservation. We will undertake an assessment of the legal implications of asking responsible authorities to raise water levels in the interests of preserving peat soil carbon as we implement the Plan for Water action to streamline our water policy and legal framework. This will inform relevant new powers and any required legislation.*

7.3 In response to the report Defra have set up two pilots funds, namely the Lowland Agricultural Peat Small Infrastructure Pilot (LAPSIP) specifically for IDBs and being administered by ADA and the Lowland Agricultural Peat Water Discovery Pilot (LAPWDP) available to IDBs and administered by the Environment Agency.

7.4 The bidding windows for these was in October 2023 with key criteria being project delivery within 2024. The timescales and criteria have made it very challenging for Boards to identify and submit deliverable bids. This alongside capacity constraints within the Middle Level Commissioners have meant we have unfortunately been unable to offer services to IDBs to make the most of this opportunity.

7.5 Fenland SOIL is a not for profit members organisation that aims to inform and develop 'whole farm' land use policies, aimed at achieving climate change mitigation and biodiversity enhancement in the Fens, and to help establish an agreed set of numbers for GHG emissions for deep, shallow and wasted peat soils. They have a small, dedicated team with farmers at its core to tackle climate issues relating to agriculture and peat in the Fens. They have recently

undertaken opportunity mapping assessments across Manea & Welney district and have just started similar covering Upwell district.

- 7.6 Fenland SOIL currently offer Growers/Farmers and Corporate Membership and are keen to develop an affordable membership offer for IDB Groups. We are working with them to agree a Middle Level Commissioners and administered IDB group membership. Not only is this important to help Boards with their environmental enhancement duties, but it will be crucial if we are to maximise future funding and partnership working opportunities.

**Author Name: Paul Burrows**

**Role: Clerk**

#### RESOLVED

That the proposed approach to determining the next electricity contract be supported if sufficient representation from IDB Chairmen.

#### C.521 Chairman's Items

##### a) Culverts between Hoghill Drove & Church Fen Drove

The Chairman reminded members that at the last meeting, it had been agreed he would continue to liaise with Cambridgeshire County Council regarding the lowering of the culverts.

He reported that he had asked the Council for permission to allow the Commissioners to lower two of the line dykes and advised the Council had agreed and had offered to lower the other two. He added that as the Commissioners had been asked to provide the Council with a quote for the works, he had requested a quote from a reliable contractor, which was in the region of £5,000 per culvert.

The Chairman reported that unfortunately, the person he had been dealing with at Cambridgeshire County Council had moved on and he was now awaiting contact with their replacement.

The Chairman enquired whether Members would approve for two of the culverts to be lowered at a cost to the Commissioners of approximately £5,000 per culvert and whether they wished for him to continue to liaise with the Council regarding funding for the lowering of a further two culverts.

#### RESOLVED

That the lowering of 2 culverts between Hoghill Drove & Church Fen Drove at a cost of approximately £5,000 per culvert be approved and the work be undertaken in 2023/2024.

That the Chairman continues to liaise with Cambridgeshire County Council to obtain funding for a further 2 culverts.

##### b) Defra GIA for Slackers

The Chairman reported that he had met with David Thomas, the previous Clerk, at the ADA Drainage Demo, at which a new Defra Scheme, being administered by ADA had been announced, which was offering £5,000,000 for Internal Drainage Boards to replace slackers.

He reported that it appeared the object of the scheme was not to help Boards drain the land better, but to retain water. He advised as he considered this would not meet with the approval of Members and in view of the complexity of the application forms, he had not completed the next stage of application.

The Chairman reported the Clerk had included more information in his Clerk's report and asked him to report further.

The Clerk reported further on the matter relating to Lowland Agricultural Peat and advised that the Middle Level Commissioners were looking at how they could engage and work with Fenland SOIL. He added that Fenland SOIL was keen to develop an affordable membership offer to IDB groups and was hoping to agree, on behalf of the Middle Level Commissioners and its administered Boards a group membership. He reported the Middle Level Commissioners had approved to become a member, if it was in their interests and those of the Boards and added that if agreed all Boards/Commissioners would be included by default at no cost to them.

Mr Lee considered it preposterous asking landowners to farm with a raised water table and couldn't believe this was being discussed. He added that a high-water table would never work when producing food and energy for the nation. Other members agreed.

The Chairman asked the Vice Chairman to comment, as a member of Fenland SOIL.

The Vice Chairman confirmed that the Clerk's report summarised who Fenland SOIL were and advised the organisation was made up of a group of farmers, which included some of the largest businesses within the Fens, who had taken the view to be engaged in the conversations taking place.

He added there were significant pressures on black land farming and advised there was a lot of work going on that had nothing to do with raising water tables, but with how the degradation of the black lands could be slowed. He advised the organisation was working hard to improve and guarantee food production for the future and added there was significant research being undertaken with Fenland SOIL partnered with Cambridge University to come up with solutions. He encouraged members to find out more and get involved.

#### c) Construction of Irrigation Reservoirs – Willow Hall Farm

Mr Roberts reported works had been on going on site since April 2023 mainly around the installation of the processing plant and top soil stripping and confirmed that Mick George Ltd. had now received an abstraction licence for year-round de-watering from the Environment Agency.

He further reported that over the summer the working group had worked through an agreement with Mick George Ltd. as to how the Commissioners monitored, managed and controlled the de-watering activities year-round.

Mr Roberts advised that he had hoped the agreement would have been finalised and signed off at the Commissioners meeting, however there were a few minor details to be resolved. He advised that the mitigation measures included all the matters discussed by the working group in March 2023 and confirmed that all points discussed and agreed at that meeting had been entered into the agreement. He reported that Mick George Ltd. had implemented a majority of the measures, over the course of the summer.

Mr Roberts confirmed a monitoring regime was in place and the summer trigger levels for ground water monitoring had been agreed with them. He advised the recharge trenches had been installed with the exception of the section of trench within the reservoir red line boundary area as this could not be installed at the moment due to the issues with the archaeologists, but this would be completed when the planning issue was resolved. Mr Roberts reported that this had triggered a re-submission of a variation to the planning application that had been held in abeyance, which was to be reviewed by Cambridgeshire County Council. He advised there were a few issues and concerns with the revised hydrological ground water report, which had been updated, as it contradicted the additional information submitted in line with the agreement. Mr Roberts assured the Commissioners that he would ensure the agreement with Mick George Ltd. was put into the planning variation.

The Chairman reported that Mick George Ltd. had been pumping into the Commissioners' system over the past 9 to 12 months and David Jordan, the District Engineer, was monitoring this and taking meter reads weekly. He advised that an invoice had been raised up to the end of March and a further invoice was about to be raised up to the end of September.

The Chairman enquired whether the Commissioners were satisfied with the current position and whether they would be prepared to lift the objection to year-round de-watering, once all matters had been dealt with.

Members agreed that if Mick George Ltd. adhered to all the Commissioners' requirements the objection should be lifted.

#### RESOLVED

That the objection to summer de-watering be removed once the working party were satisfied that all matters had been dealt with to the Commissioners' satisfaction

#### **The Chairman reported on additional items including:**

##### **d) Culvert at Cracknell Drove**

The Chairman reminded Members there had been discussions for many years concerning the height of the culvert at Cracknell Drove. He advised that although it had been lowered in the past, it now required major work, due to the land levels dropping, and he considered the best option was to replace the culvert and for this to be included in the works programme.

The Vice Chairman reported that an inspection of the culvert had been carried out and in view of the drainage issues arising due to the condition of the culvert it was considered it would need replacing. He anticipated the cost may be in the region of £25,000 and enquired whether Commissioners were happy for the culvert to be replaced and for quotes to be obtained.

#### RESOLVED

That the lowering of the culvert at Cracknell Drove be approved and three quotes be obtained and the work to be undertaken in 2024/2025.

##### **e) Rates**

The Chairman reported that as at 31<sup>st</sup> October rates were due from two ratepayers, together with rates due from the Environment Agency. He advised that he was meeting with Peter Doctor shortly and would ask for his assistance.

The Clerk advised that he would be happy to contact the Environment Agency regarding the outstanding rates.

#### RESOLVED

That the Clerk contact the Environment Agency regarding the outstanding rates.

The Chairman asked the District Engineer to leave the meeting.

##### **f) District Labour**

The Chairman advised that although the District Engineer was happy working for the Commissioners the remuneration packages being offered and paid by other boards had unsettled him.

The Chairman referred to the retirement in 2024 of Sutton & Mepal IDB's long standing employee and of their job advertisement offering a salary of between £30,000 to £40,000, depending on experience

and advised that naturally, given his experience, the District Engineer would expect to be near the top end of that range.

The Chairman added that Sutton & Mepal IDB were struggling to fill their post and had already had two new starters leave as the role was not as expected and was not an easy job. He also reported that another Board within the Middle Level District was looking for another employee as their most recent appointment hadn't stayed in the post long.

The Chairman added that other boards, out of the area, were advertising for flail drivers for £30,000 plus, together with a Local Government Pension Scheme.

The Chairman asked the Commissioners to consider an increase to the District Engineer's pay.

Mr Lee considered the District Engineer was conscientious, used his initiative and would carry out his duties whenever required and added that this had been proven in the 2020 and recent rainfall events. He advised that in his opinion it was difficult to find and retain an employee with this work ethic and he considered an increase in pay appropriate

Commissioners discussed the matter further before agreeing an increase in the District Engineer's pay was justified.

#### RESOLVED

That the gross pay of the District Engineer be increased with effect from 1<sup>st</sup> November 2023

#### C.522 Environment Officers Update

The clerk mentioned that the lack of written report from the Environment Officer was due to her priority being focussed on the Middle Level Bank Raising scheme. He encouraged the Board to consider appointing an environmental representative, similar to the Board's health & safety representative.

#### C.523 Consulting Engineers' Reports, including CIP & FCRM Grant-in-Aid

The Commissioners considered the report of the Consulting Engineers & their future Capital Improvement Programme, viz;

|                                            |                                        |                      |                                                                                                    |
|--------------------------------------------|----------------------------------------|----------------------|----------------------------------------------------------------------------------------------------|
| Provided by the Middle Level Commissioners |                                        | Item No:             | 9                                                                                                  |
| Meeting:                                   | HADDENHAM LEVEL DRAINAGE COMMISSIONERS | Subject:             | CONSULTING ENGINEERS REPORT: CHIEF ENGINEER'S SUMMARY, TECHNICAL SERVICES, M&E & CAPITAL PROGRAMME |
| Date:                                      | Thursday 2 November                    | Officer Responsible: | Nicola Oldfield                                                                                    |

## RECOMMENDATIONS

The Commissioners are asked to:

- A. Approve the removal of the objection to summer dewatering subject to the agreement being in place at Willow Hall Farm Irrigation Reservoirs.
- B. Review and approve their Capital Programme taking account of the advice in Section 5.
- C. Note the proposed approach to undertake a catchment study and survey of the pumping station funded via FCERM GiA.

### 1. Overview of services provided to the Commissioners

- 1.1 The Middle Level Commissioners currently act as Consulting Engineers to the Commissioners providing the following services. These are provided for set fees, hourly rates and/or at cost by the in-house team (capped within our limited capacity and capability) and are supplemented by consultants, contractors and specialist services where necessary.
  - Mechanical & Electrical (M&E): M&E key messages and advice, minor works and inspections.
  - Capital works: Acting as advisor, project/contract management roles and client roles.
  - GIS & Survey
  - Strategic Planning: Inputs on behalf of the Board to relevant spatial plans (eg Local Plans), flood & water strategies and plans (eg Drainage & Wastewater Management Plans, Fens 2100+)
  - Planning and consenting: Responding to Planning Applications on behalf of the Board and advising on and issuing discharge and byelaw consents.
- 1.2 Please note that our planning and consenting services currently only have the capacity to be reactive and there is no enforcement service defined and resourced.
- 1.3 A Strategic Spatial Planning report will be compiled and published periodically on [www.middlelevel.gov.uk](http://www.middlelevel.gov.uk) and cover the interests of the Middle Level Commissioners and all its administered Boards.
- 1.4 In order to reduce the cost to the Commissioners and focus limited resources on delivery rather than reporting, the Commissioners previously resolved to not have a planning report as part of the Consulting Engineer's report.

- 1.5 The Middle Level Commissioners intend to refresh the services provided to IDBs by developing a service catalogue that will clarify the full range of services that are offered, along with associated terms and conditions and fee arrangements. This is expected to be developed over the next 12-18 months. Boards will be offered the opportunity to engage in this process to help define the final service offer.

## **2. Chief Engineer's summary**

- 2.1 The new process for delivering grant-aided schemes has begun with the commencement catchment studies on the Grant in Aid programme. I am confident that the project team and Board representatives will work closely together to enable the consultants to undertake a meaningful assessment of the districts and, ultimately, provide suitable recommendations for their future management. The Board has a project due to start in 2025.
- 2.2 As more grant aided projects come online, the MLC engineers' workload will need to be balanced with additional resources. This is covered elsewhere in the reports.

## **3. Technical Services**

- 3.1 Update on outstanding abstraction licences for Commissioners' inlets off the Old West River  
The abstraction licence applications for the outstanding inlets off the Old West River have been produced. This identified a change in the application forms required by the Environment Agency, which has raised questions about the applications. To resolve this, the Chairman agreed to the use of the Environment Agency's pre-app consultation process so that the application can be verified.

At the time of writing the MLC Engineer is liaising with the Environment Agency over the application to confirm all the correct information has been provided.

- 3.2 Update on Willow Hall Farm irrigation reservoirs  
The MLC Engineer has continued to liaise with the Chairman and Vice Chairman regarding the agreement between the Board and Mick George Ltd (MG Ltd) in respect of Willow Hall Farm irrigation reservoirs (MLC Ref No 356/PL/008). The Chairman, Vice Chairman and MLC Engineer continue to liaise with MG Ltd to monitor the reservoir construction on a day-to-day basis.

Dewatering of the working area and first of the reservoirs has been ongoing throughout the year, despite the variation to planning permission (Cambridgeshire County Council Ref: CCC/22/075/VAR, MLC Ref No 356/PL/015) still being in abeyance pending discussions and agreements with the Commissioners. A year-round abstraction licence was issued to the quarry operator, MG Ltd, in July 2023 by the Environment Agency.

Dewatering during the summer period, April to September, has been a combination of discharge to the installed recharge trench within the site alongside the road, and to the Commissioners' drainage system. Monitoring of the groundwater levels to the south of the site did indicate levels dropped below the agreed summer trigger levels for a short period, at which time MG Ltd were instructed to stop pumping. Pumping was allowed to recommence when groundwater levels had recovered sufficiently.

Planning approval for the remaining recharge trenches outside of the reservoir area was confirmed by East Cambridgeshire County Council in May 2023. Construction of the trenches was delayed until after harvest and the main trench to the east of the site was installed in September 2023.

At the time of writing the formal agreement between the Commissioners and MG Ltd is still to be signed. Final comments regarding the control levels to be applied in the summer months, between April and September, are being finalised based on the experience obtained over the 2023 summer period. To date all requirements of the agreement are being met by MG Ltd.

It is assumed that once the agreement has been signed, this will trigger the variation to planning permission being re-submitted to CCC.

An invoice for receipt of dewatering volumes to the Commissioners' system was issued in March for volumes discharged between November 2022 and February 2023. This invoice has been paid. An invoice for volumes discharged between February 2023 and September 2023 has been raised and issued to MG Ltd, with payment awaited.

#### **4. Mechanical & Electrical**

##### **4.1 M&E key messages and advice**

Other than the matters described below, only routine maintenance has been carried out since the last meeting and the pumping plant at each of the stations is mechanically and electrically in a satisfactory condition.

##### **4.2 Minor Works**

Rain Gauges have been fitted at both pumping stations. Operational from 20 September 2023.

##### **4.3 Inspections**

4.3.1 HSB Engineering annual inspections for insurance were carried out on 27 September 2023.

4.3.2 EICR Test and Due dates as below. Upcoming retests will be booked in as required.

| Station            | Postcode | EICR Pass Date | EICR Due    |
|--------------------|----------|----------------|-------------|
| Haddenham Bungalow | CB6 3PF  | 19-Mar-2021    | 19-Mar-2024 |
| Haddenham PS       | CB6 3PF  | 19-Mar-2021    | 19-Mar-2026 |
| Sutton Gault       | CB6 2BD  | 26-Mar-2019    | 26-Mar-2024 |

##### **4.4 Pumping Summary**

Nothing to report.

#### **5. Capital Programme**

5.1 The Commissioners' Capital Programme is shown as Appendix 1. It is recommended that the Sutton Gault Pumping Station automatic weedscreen cleaning equipment (2024/25) and Pumping Station pumping and control equipment replacement (2025/26) be reviewed with the M&E Engineer to determine a cost-effective solution ahead of the planned Pumping Station replacement in 28/29.

5.2 In terms of FCRM Grant-in-Aid (FCRM GiA) from the Environment Agency, one project, Sutton Gault Pumping Station Replacement, has a current funding allocation of £850,000. I am currently reviewing the programme in line with priorities and available resources, and opportunities for maximising GiA. I recommend that the project be redefined as a catchment study ahead of any pumping station works. This will identify any potential improvements within

the wider drainage district. A structural survey of the steel piles and base of the pumping station previously approved by the Commissioners would be undertaken as part of this study. I propose that this work be programmed to start in 2025. Discussions are still ongoing with Balfour Beatty regarding the potential to deliver this work packaged with studies/investigations to be done for other districts.

**Author Name: Nicola Oldfield**

**Role: Chief Engineer**

[illegible]

Further to earlier discussions and resolutions made concerning the lowering of various culverts, the Commissioners requested the capital programme be updated to take account of this future expenditure.

RESOLVED

- i) That the Commissioners noted and approved the Consulting Engineers Report
- ii) That the Capital Programme be approved, subject to adding £10,000 in 2023/2024 for the lowering of 2 culverts between Hoghill Drove & Church Fen Drove and £25,000 in 2024/2025 for the lowering of the culvert at Cracknell Drove, and kept under review.
- iii) That the approach to undertake a catchment study and survey of Sutton Gault pumping station be noted and approved.

C.524 Health & Safety

There was nothing to report since the April meeting.

C.525 District Work Report

The District Officer confirmed the District Engineer had been able to carry out the planned drain maintenance, although there were some drains alongside droves to be completed. The District Officer enquired, in view of the recent wet spell, whether any member had noticed any areas, which required attention and in response the Members confirmed there were none.

The Chairman asked Members to contact either him or the District Engineer should they become aware of any problems within the district going forward.

Members thanked the District Engineer for his services over the preceding year.

C.526 Finance – looking back;

Completion of the Annual Return of the Commissioners – 2022/2023

- a) The Board considered and approved the comments of the Auditors on the Annual Return for the year ended on the 31<sup>st</sup> March 2023, viz;

**Haddenham Level Drainage Commissioners****Notice of conclusion of the audit****Annual Governance & Accountability Return for the year ended 31st March 2023**

Sections 20(2) and 25 of the Local Audit and Accountability Act 2014  
Accounts and Audit Regulations 2015 (SI 2015 /234)

- 1 The Audit of accounts for the Haddenham Level Drainage Commissioners for the year ended 31st March 2023 has been completed and the accounts have been published.
  - 2 The Annual Governance & Accountability Return is available for inspection by any local government elector of the area of Haddenham Level Drainage Commissioners on application to:  
  
The Clerk  
Haddenham Level Drainage Commissioners  
85 Whittlesey Road  
March  
Cambridgeshire  
PE15 6AH  
  
between the hours of 9.00am and 4.00pm on Mondays to Fridays (excluding public holidays), when any local elector may make copies of the Annual Return.
  - 3 Copies will be provided to any local elector on payment of £2.40 for each copy of the Annual Return
- Announcement made by: P Burrows - Clerk to the Board
- Date of Announcement: 18th August 2023

## Annual Internal Audit Report 2022/23

## HADDENHAM LEVEL DRAINAGE COMMISSIONERS

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During the financial year ended 31 March 2023, this authority's internal auditor acting independently and on the basis of an assessment of risk, carried out a selective assessment of compliance with the relevant procedures and controls in operation and obtained appropriate evidence from the authority.

The internal audit for 2022/23 has been carried out in accordance with this authority's needs and planned coverage. On the basis of the findings in the areas examined, the internal audit conclusions are summarised in this table. Set out below are the objectives of internal control and alongside are the internal audit conclusions on whether, in all significant respects, the control objectives were being achieved throughout the financial year to a standard adequate to meet the needs of this authority.

| Internal control objective                                                                                                                                                                                                                                                                                                                                   | Yes                                 | No*                      | Not covered**                       |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------|--------------------------|-------------------------------------|
| A. Appropriate accounting records have been properly kept throughout the financial year.                                                                                                                                                                                                                                                                     | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/>            |
| B. This authority complied with its financial regulations, payments were supported by invoices, all expenditure was approved and VAT was appropriately accounted for.                                                                                                                                                                                        | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/>            |
| C. This authority assessed the significant risks to achieving its objectives and reviewed the adequacy of arrangements to manage these.                                                                                                                                                                                                                      | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/>            |
| D. The precept or rates requirement resulted from an adequate budgetary process; progress against the budget was regularly monitored; and reserves were appropriate.                                                                                                                                                                                         | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/>            |
| E. Expected income was fully received, based on correct prices, properly recorded and promptly banked; and VAT was appropriately accounted for.                                                                                                                                                                                                              | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/>            |
| F. Petty cash payments were properly supported by receipts, all petty cash expenditure was approved and VAT appropriately accounted for.                                                                                                                                                                                                                     | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/>            |
| G. Salaries to employees and allowances to members were paid in accordance with this authority's approvals, and PAYE and NI requirements were properly applied.                                                                                                                                                                                              | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/>            |
| H. Asset and investments registers were complete and accurate and properly maintained.                                                                                                                                                                                                                                                                       | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/>            |
| I. Periodic bank account reconciliations were properly carried out during the year.                                                                                                                                                                                                                                                                          | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/>            |
| J. Accounting statements prepared during the year were prepared on the correct accounting basis (receipts and payments or income and expenditure), agreed to the cash book, supported by an adequate audit trail from underlying records and where appropriate debtors and creditors were properly recorded.                                                 | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/>            |
| K. If the authority certified itself as exempt from a limited assurance review in 2021/22, it met the exemption criteria and correctly declared itself exempt. (If the authority had a limited assurance review of its 2021/22 AGAR tick "not covered")                                                                                                      | <input type="checkbox"/>            | <input type="checkbox"/> | <input checked="" type="checkbox"/> |
| L. The authority published the required information on a website/webpage up to date at the time of the internal audit in accordance with the relevant legislation.                                                                                                                                                                                           | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/>            |
| M. In the year covered by this AGAR, the authority correctly provided for a period for the exercise of public rights as required by the Accounts and Audit Regulations (during the 2022-23 AGAR period, were public rights in relation to the 2021-22 AGAR evidenced by a notice on the website and/or authority approved minutes confirming the dates set). | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/>            |
| N. The authority has complied with the publication requirements for 2021/22 AGAR (see AGAR Page 1 Guidance Notes).                                                                                                                                                                                                                                           | <input checked="" type="checkbox"/> | <input type="checkbox"/> | <input type="checkbox"/>            |
| O. (For local councils only)<br>Trust funds (including charitable) – The council met its responsibilities as a trustee.                                                                                                                                                                                                                                      | <input type="checkbox"/>            | <input type="checkbox"/> | <input checked="" type="checkbox"/> |

For any other risk areas identified by this authority adequate controls existed (list any other risk areas on separate sheets if needed).

Date(s) internal audit undertaken

Name of person who carried out the internal audit

05/05/2023 09/05/2023 12/05/2023

MISS ANITA WILKINS CLIP

Signature of person who carried out the internal audit

P. BECK - ANITA WILKINS CLIP

Date

12/05/2023

\*If the response is 'no' please state the implications and action being taken to address any weakness in control identified (add separate sheets if needed).

\*\*Note: If the response is 'not covered' please state when the most recent internal audit work was done in this area and when it is next planned; or, if coverage is not required, the annual internal audit report must explain why not (add separate sheets if needed).

## Section 1 – Annual Governance Statement 2022/23

We acknowledge as the members of:

### HADDENHAM LEVEL DRAINAGE COMMISSIONERS

our responsibility for ensuring that there is a sound system of internal control, including arrangements for the preparation of the Accounting Statements. We confirm, to the best of our knowledge and belief, with respect to the Accounting Statements for the year ended 31 March 2023, that:

|                                                                                                                                                                                                                                                                                                 | Agreed |     | Yes? means that this authority:                                                                                                                                                         |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------|-----|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                                                                                                                                                                                                                                                                                 | Yes    | No* |                                                                                                                                                                                         |
| 1. We have put in place arrangements for effective financial management during the year, and for the preparation of the accounting statements.                                                                                                                                                  | ✓      |     | prepared its accounting statements in accordance with the Accounts and Audit Regulations.                                                                                               |
| 2. We maintained an adequate system of internal control including measures designed to prevent and detect fraud and corruption and reviewed its effectiveness.                                                                                                                                  | ✓      |     | made proper arrangements and accepted responsibility for safeguarding the public money and resources in its charge.                                                                     |
| 3. We took all reasonable steps to assure ourselves that there are no matters of actual or potential non-compliance with laws, regulations and Proper Practices that could have a significant financial effect on the ability of this authority to conduct its business or manage its finances. | ✓      |     | has only done what it has the legal power to do and has complied with Proper Practices in doing so.                                                                                     |
| 4. We provided proper opportunity during the year for the exercise of electors' rights in accordance with the requirements of the Accounts and Audit Regulations.                                                                                                                               | ✓      |     | during the year gave all persons interested the opportunity to inspect and ask questions about this authority's accounts.                                                               |
| 5. We carried out an assessment of the risks facing this authority and took appropriate steps to manage those risks, including the introduction of internal controls and/or external insurance cover where required.                                                                            | ✓      |     | considered and documented the financial and other risks it faces and dealt with them properly.                                                                                          |
| 6. We maintained throughout the year an adequate and effective system of internal audit of the accounting records and control systems.                                                                                                                                                          | ✓      |     | arranged for a competent person, independent of the financial controls and procedures, to give an objective view on whether internal controls meet the needs of this smaller authority. |
| 7. We took appropriate action on all matters raised in reports from internal and external audit.                                                                                                                                                                                                | ✓      |     | responded to matters brought to its attention by internal and external audit.                                                                                                           |
| 8. We considered whether any litigation, liabilities or commitments, events or transactions, occurring either during or after the year-end, have a financial impact on this authority and, where appropriate, have included them in the accounting statements.                                  | ✓      |     | disclosed everything it should have about its business activity during the year including events taking place after the year end if relevant.                                           |
| 9. (For local councils only) Trust funds including charitable. In our capacity as the sole managing trustee we discharged our accountability responsibilities for the fund(s)/assets, including financial reporting and, if required, independent examination or audit.                         | Yes    | No  | N/A                                                                                                                                                                                     |
|                                                                                                                                                                                                                                                                                                 |        |     | has met all of its responsibilities where, as a body corporate, it is a sole managing trustee of a local trust or trusts.                                                               |

\*Please provide explanations to the external auditor on a separate sheet for each 'No' response and describe how the authority will address the weaknesses identified. These sheets must be published with the Annual Governance Statement.

This Annual Governance Statement was approved at a meeting of the authority on:

27/04/2023

and recorded as minute reference:

100512-000000

Signed by the Chairman and Clerk of the meeting where approval was given:

Chairman:

M. C. Clark

Clerk:

S. J. Hall

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## Section 2 – Accounting Statements 2022/23 for

## HADDENHAM LEVEL DRAINAGE COMMISSIONERS

|                                                             | Year ending        |                    | Notes and guidance                                                                                                                                                                                      |
|-------------------------------------------------------------|--------------------|--------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                                             | 31 March 2022<br>£ | 31 March 2023<br>£ |                                                                                                                                                                                                         |
| 1. Balances brought forward                                 | 237,463            | 252,941            | Total balances and reserves at the beginning of the year as recorded in the financial records. Value must agree to Box 7 of previous year.                                                              |
| 2. (+) Precept or Rates and Levies                          | 187,463            | 192,882            | Total amount of precept (or for IDBs rates and levies) received or receivable in the year. Exclude any grants received.                                                                                 |
| 3. (+) Total other receipts                                 | 27,668             | 38,946             | Total income or receipts as recorded in the cashbook less the precept or rates/levies received (line 2). Include any grants received.                                                                   |
| 4. (-) Staff costs                                          | 36,720             | 37,016             | Total expenditure or payments made to and on behalf of all employees. Include gross salaries and wages, employers NI contributions, employers pension contributions, gratuities and severance payments. |
| 5. (-) Loan interest/capital repayments                     | 42,964             | 42,964             | Total expenditure or payments of capital and interest made during the year on the authority's borrowings (if any).                                                                                      |
| 6. (-) All other payments                                   | 119,969            | 148,588            | Total expenditure or payments as recorded in the cashbook less staff costs (line 4) and loan interest/capital repayments (line 5).                                                                      |
| 7. (=) Balances carried forward                             | 252,941            | 256,201            | Total balances and reserves at the end of the year. Must equal (1+2+3) - (4+5+6).                                                                                                                       |
| 8. Total value of cash and short term investments           | 256,551            | 283,859            | The sum of all current and deposit bank accounts, cash holdings and short term investments held as at 31 March – To agree with bank reconciliation.                                                     |
| 9. Total fixed assets plus long term investments and assets | 2,489,030          | 2,493,805          | The value of all the property the authority owns – it is made up of all its fixed assets and long term investments as at 31 March.                                                                      |
| 10. Total borrowings                                        | 270,014            | 236,993            | The outstanding capital balance as at 31 March of all loans from third parties (including PWLB).                                                                                                        |

  

| For Local Councils Only                                    | Yes | No | N/A |                                                                                                               |
|------------------------------------------------------------|-----|----|-----|---------------------------------------------------------------------------------------------------------------|
| 11a. Disclosure note re Trust funds (including charitable) |     |    |     | The Council, as a body corporate, acts as sole trustee and is responsible for managing Trust funds or assets. |
| 11b. Disclosure note re Trust funds (including charitable) |     | ✓  |     | The figures in the accounting statements above do not include any Trust transactions.                         |

I certify that for the year ended 31 March 2023 the Accounting Statements in this Annual Governance and Accountability Return have been prepared on either a receipts and payments or income and expenditure basis following the guidance in Governance and Accountability for Smaller Authorities – a Practitioners' Guide to Proper Practices and present fairly the financial position of this authority.

Signed by Responsible Financial Officer before being presented to the authority for approval

Date

15<sup>th</sup> April 2023

I confirm that these Accounting Statements were approved by this authority on this date:

27/04/2023

as recorded in minute reference:

AG 514

Signed by Chairman of the meeting where the Accounting Statements were approved

N. Chel-

## Section 3 – External Auditor's Report and Certificate 2022/23

In respect of **Haddenham Level Drainage Commissioners – DB0035**

### 1 Respective responsibilities of the auditor and the authority

Our responsibility as auditors to complete a **limited assurance review** is set out by the National Audit Office (NAO). A limited assurance review is **not a full statutory audit**, it does not constitute an audit carried out in accordance with International Standards on Auditing (UK & Ireland) and hence it **does not** provide the same level of assurance that such an audit would. The UK Government has determined that a lower level of assurance than that provided by a full statutory audit is appropriate for those local public bodies with the lowest levels of spending.

Under a limited assurance review, the auditor is responsible for reviewing Sections 1 and 2 of the Annual Governance and Accountability Return in accordance with NAO Auditor Guidance Note 02 (AGN 02) as issued by the NAO on behalf of the Comptroller and Auditor General. AGN 02 is available from the NAO website – <https://www.nao.org.uk/code-audit-practice/guidance-and-information-for-auditors/>

This authority is responsible for ensuring that its financial management is adequate and effective and that it has a sound system of internal control. The authority prepares an Annual Governance and Accountability Return in accordance with *Proper Practices* which:

- summarises the accounting records for the year ended 31 March 2023; and
- confirms and provides assurance on those matters that are relevant to our duties and responsibilities as external auditors.

### 2 External auditor's limited assurance opinion 2022/23

On the basis of our review of Sections 1 and 2 of the Annual Governance and Accountability Return (AGAR), in our opinion the information in Sections 1 and 2 of the AGAR is in accordance with *Proper Practices* and no other matters have come to our attention giving cause for concern that relevant legislation and regulatory requirements have not been met.

Other matters not affecting our opinion which we draw to the attention of the authority:

None.

### 3 External auditor certificate 2022/23

We certify that we have completed our review of Sections 1 and 2 of the Annual Governance and Accountability Return, and discharged our responsibilities under the Local Audit and Accountability Act 2014, for the year ended 31 March 2023.

External Auditor Name

**PKF LITTLEJOHN LLP**

External Auditor Signature

*PKF Littlejohn LLP*

Date

11/08/2023

Annual Governance and Accountability Return 2022/23 Form 3  
Local Councils, Internal Drainage Boards and other Smaller Authorities\*

Page 6 of 6

- b) The Board considered and approved the Audit Report of the Internal Auditor for the year ended on the 31<sup>st</sup> March 2023, viz;



BB/MM053  
30 June 2023

Messrs. P Burrows, R Hill and S Ablett  
Middle Level Offices  
85 Whittlesey Road  
March  
Cambs.  
PE15 0AH

Dear Messrs. P Burrows, R. Hill, and S Ablett,

#### **MLC administered Internal Drainage Boards - Internal Audit 2022-2023**

Having completed the internal audit work for the various Internal Drainage Boards administered by the Middle Level Commissioners officers for the year ended 31 March 2023, we are pleased to provide you with the following recommendations to be considered for implementation. We have included some general points and some points which are related to specific boards.

#### **General points**

##### **1. Asset Valuations and Insurances – mainly for residential properties**

It is noted that, whilst a large proportion of boards took the option to revalue for insurance purposes their pumping station and residential assets during recent years, there are still some boards that have not followed suit. We have seen elsewhere that such revaluations have sometimes resulted in significant uplifts in value, and as such we would suggest that any remaining boards that have yet to carry out such an exercise do so at the earliest convenience. It should be noted that this is largely in relation to residential property. Should a complete rebuild following an unforeseen catastrophic event be required, current valuations may no longer be appropriate given today's prices which may lead to a shortfall in funds which would have to be drawn out of surplus funds if other financial arrangements were not available.

#### **PARTNERS**

James D Cable FCA  
Christopher D Ridgman FCA  
Andrew P Wainwright FCA

Ben G C Piper FCA  
Andrew R Baird FCA  
Yvonne J Horne FCA

Keith J Day FCA  
Amanda E Freeman FCA  
Paul W Johnson FCA

Jonathan P Phipps ACA  
Nicholas Edgley CTA  
Stephen D Muller ACA

#### **ASSOCIATES**

Richard A Newick ATT  
Ben Gandy ACA  
Scott R Bishop FCA

Hannah R Whaley ACA  
Mike Blackledge CTA  
James King ACA

#### **PRACTICE MANAGER**

Joan S Foster

Whitings LLP is a limited liability partnership registered in England and Wales, number 00431818. The above listed Partners and Whittings Capital Ltd are the members of Whitings LLP. The registered office is: Greenwood House, Greenwood Court, Skipton Way, Bury St Edmunds, Suffolk, IP12 7UY. Registered to undertake audit work in the UK; regulated for a range of investment business activities; and licensed to carry out the reserved legal activity of non-chartered law practice in England and Wales by the Institute of Chartered Accountants in England and Wales.

**BURY ST EDMUNDS | ELY | KING'S LYNN | MARCH | MELDENHALL | PETERBOROUGH | RAMSEY | ST IVES | ST NEOTS | WISBECH**

We would recommend that in the absence of specific information to the contrary suggesting need for earlier review, that a revaluation exercise be performed for insurance purposes at least every 5 years on all major board assets. This is especially important given the significant increase in material and labour costs seen in recent times as a result of rising inflation and global material shortages. However, we are pleased to note that boards are being asked whether they wish for insurance to be index linked going forward and would strong suggest that all boards agree to this proposal.

*Client comment:*

*While we have put it to Boards to review pumping station valuations for insurance purposes, as separate statutory authorities it is up to each Board to review and approve what they consider to be an appropriate valuation and your point concerning possible under-insured amounts having to be funded directly by the Board following an event has been highlighted previously. We are recommending that Boards should look to index link valuations and we will be asking all Boards again to consider this at subsequent meetings, along with consideration of current valuations. Valuation of residential property is an area we have focussed on for the 2023 meetings.*

*A number of Boards have recognised the potential impact of increased costs on valuations and have taking steps to re-value, however, the consulting engineer is currently reviewing the methodology for valuation of pumping stations, to ensure there is a robust process, which will be then used going forward.*

*This is an area already programmed to be reviewed every five years and hopefully with indexing we may not require such individual valuations going forward.*

## 2. Employee Benefits

In 2020 a high-level tax case was brought by HM Revenue & Customs against Coca-Cola European Partners Great Britain Limited relating to vehicles provided to employees of Coca Cola and whether these 'dual purpose' vehicles should be classed as a van or a car for benefit in-kind (BIK) and other taxation purposes. Typical example of such a vehicle being a double cab pickup as operated by some boards. The Court of Appeal ruled in favour of HMRC and, as a result HMRC are now reminding employers of the importance to ensure that they have classified their vehicles correctly and as a result we would advise that this matter is kept under review both now and into the future to mitigate the risk of an unexpected tax bill arising. We would advise that this is considered across all boards going forward if this is not being taken into account already.

With regards to other employee benefits, we note that where applicable these are being recognised as benefits in kind and disclosed on the P11d, we would encourage the value of these benefits to be reviewed on a regular basis to ensure that these are reflective of what the employee receives, especially where some boards providing the living accommodation to their employees.

### Client comment:

*We are aware of the case and potential implications to employees of classification of vehicles. Generally, we do not make changes concerning additional passenger/load capabilities to that of the original manufacturer's specification, which are relied upon alongside the HMRC guidance when designating vehicles for taxation/benefits in kind.*

*The benefit charge for living accommodation is calculated in accordance with HMRC recommended valuations. We are looking at payrolling any standard benefits but are currently unable to do this for accommodation and use of vehicles.*

### 3. Provisions

We are pleased to note that, in the main; provisions for amounts owing to and owed from applicable boards, are being monitored and written back should the underlying potential asset/liability be extinguished. There are still odd cases where provisions are "brought forward and carried forward" that relate in excess of the standard life of debt, being 6 years. On review in some cases whilst the underlying rationale of these balances are reasonable, we would question whether payments could still be enforced if chased, aside from in relation to development contributions. As such we would encourage continued review of provisions as a whole, with special consideration being made to aged provisions that have existed for a number of years and ideally the rationale being documented in the accounts pack provided to us as part of the internal audit.

We would also recommend that any such old debts or provisions (apart from development contribution provisions), say over 3 years old, be presented at the board meeting annually and approved.

Client comment:

*As part of the year end accounting procedures, provisions/balances are looked at on an individual basis and decisions made on relevance as to retain or to write back.*

### 4. Budget figures

We note that budget figures are prepared annually in advance, but we note these are not updated in the late Autumn even when notable variances may have occurred for various factors. Whilst not necessary to do so for all boards, we suggest that Chairperson of each individual board be given the opportunity to request updated budgets after the half year point for the remainder of the year and distribute to board members if they feel it appropriate in light of any unforeseen significant variances arising.

The budgets that have been set for 2023/24 year may need to be increased throughout the year due to the significant cost increases that are largely as a result of the ongoing conflict between Russia and Ukraine.

Client comment:

*As part of the finance regulations, we are required to carry out a budget monitoring exercise during the course of the year. For those Boards that have a relevant meeting, this is reviewed by the Board at their autumn/winter meeting. For all other Boards the monitoring exercise is completed as at the end of the calendar year, at this point the majority of the drain maintenance works have been completed, as would be any planned maintenance works at pumping stations. The expenditure to-date is then forecast to the end of the financial year and compared to the budget and initially sent to the chairman for review. Depending on the outcome of the monitoring exercise depends on whether it is considered appropriate to hold an emergency meeting. However, it is likely that if there were an extraordinary event the Board would be aware "in real time" and appropriate action taken at that point. It is not policy to update budgets depending on levels of expenditure but to use these as comparative to analyse variances of actual expenditure against.*

**5. Surplus Funds**

It is noted a number of IDB's hold significant cash reserves, with inflation having peaked at a 40 year high within the last 12 months, all IDB's need to consider investing their surplus funds, in order to achieve greater return on public funds and to ensure value for money principles are observed and cash asset values are not eroded overtime. We appreciate that in recent years interest rates would have made such an exercise unfruitful when taking into account the associated admin cost involved in such an undertaking. We note that some of IDBs decided to switch from the business premium bank account to business current bank account, these accounts no longer earn interest but are free from bank charges and fees. However, with the Bank of England now increasing interest rates to combat rising inflation in the UK, we would advise that this is now an opportune time to conduct such an exercise.

Client comment:

*A brief summary of treasury management:*

*There are 30 separate authorities administered through the Middle Level offices, all of which are required to maintain their own banking arrangements, we do look at bulk/group arrangements to do this and it is a requirement that all boards are treated the same. In the past it was found that there was a lot of staff time being spent in investment transfers and following discussions with the bank it was decided that for ease of operation all balances would be treated the same and the bank would offer a competitive interest rate and free banking. To do this all boards had a "client premium" account. This is the type of account operated by businesses looking after clients' money (solicitors etc). They are generally specific accounts in the name of the business but it is for "third party monies."*

*Our arrangement worked fine until the (first) crash around 2008 – at this time interest rates plummeted below our arrangement rate – specifically, under the terms of the arrangement we could have been required to pay the bank for looking after our money. The arrangement was changed to retain free banking, but as with all accounts interest was minimal.*

*During last financial year our bankers started taking more of an interest in the number of client premium accounts they had across the country and were surprised with the number held in March. The use of such accounts is for very specific purposes which we as an organisation do not qualify and alarm bells were ringing with the bank that they were operating outside of all banking standards/regulations. We were notified that as a result of this the accounts would need to be closed and other accounts opened. This would involve a basic current account and an interest bearing second account – transfers to be made between the two for cash flow purposes. We made the bank aware of our concerns about transferring accounts with regards to the payment of direct debits and the collection of rates by direct debit, payment by ratepayers etc for which our account details were with many suppliers/customers and we did not want to go down the route of having payments/receipts rejected and details having to be re-registered with all parties.*

*While this was being put in place we had a general increase in interest rates but as previously advised we now have started to rationalise the arrangements – there will be some fine tuning required but currently the process is a standard current account for normal payments/receipts and an interest-bearing account. Additionally, balances can be transferred for deposit/investment.*

*We are currently making treasury deposits for individual Boards but need to manage this with specific cash flow requirements while also making consideration to having balances available for potential event situations requiring immediate cash. We will be monitoring additional staff time required to manage this while discussing matters further with our bankers.*

## 6. Rental of Land

It was previously noted that some IDB's were renting out land to tenants for less than market value and that this should be reviewed to ensure value for money principles were being applied.

We are happy to note that some IDB's have increased the rental values of land to market rates, although there are still some IDB's where the rental value is significantly below market value and we advise that the market values are increased for these boards to ensure value for money principles are applied going forwards.

### Client comment:

*Boards which have land holding for rent generally review rents in accordance with tenancy agreements and use local land agents for guidance. A number of Boards have small holdings of land which are let at reasonable rates with a view to keep the land tidy and in good order as they are not necessarily commercially viable. A number of Boards have slump land, which cannot be considered the same as general agricultural land for rental purposes. All Boards look to get the best rents available, but these are relevant to the size and type of land being let.*

## 7. Financial Regulations

We noted that the last update and approve of Financial Regulations for all boards was in 2013 with the next review in 2023. However due the recent retirement of Chief Executive and the joint of new Chief Executive/Clerk in February 2023, the review of Financial Regulations has not been completed by the financial year under review. We have been informed that the new Chief Executive and Treasurer are aware of these requirements and the Financial Regulations are due to be updated by the end of this year, we look forward to reviewing this in due course.

### Client comments:

*There is a full review of the provision of clerking services and will be, as has been mentioned looking at reviewing these regulations towards the end of 2023 with a view to then having them updated by the Boards.*

**Specific Points****Conington & Holme IDB**

We note that the pumping station owned by the board is insured at less than the latest revaluation amount, see below;

|                     |               |
|---------------------|---------------|
| Insured value       | 610,000       |
| Latest revaluation  | 685,630       |
| <b>Underinsured</b> | <b>75,630</b> |

We understand that the board took the conscious decision not to uplift the insurance value in line with the revaluation figure suggested by the engineer. As already highlighted above, should any significant event occur, such as a major fire, resulting in the need to reinstate the asset in full, the board run the risk of the shortfall which would require the use of surplus balances to cover the resulting deficit in funds. We would therefore strongly recommend that the board consider increasing the insured value to the revaluation figure.

**Client comment:**

*For the 2023 meeting the Board approved an insured value of £701,500 and for this to be index linked.*

### Waldersey IDB and Hundred of Wisbech IDB – Joint Pumping Arrangement

As in previous years it is noted that there is a discrepancy between debtor held in Waldersey IDB and the creditor held in Hundred of Wisbech IDB.

|                                   |                |
|-----------------------------------|----------------|
| Waldersey IDB – Debtor            | £52,324.26     |
| Hundred of Wisbech IDB - Creditor | £52,436.95     |
| <b>Difference</b>                 | <b>£112.69</b> |

We are pleased to note that this difference is insignificant for the current year. The difference arises due to the accounts of Hundred of Wisbech IDB being completed before Waldersey IDB, leading to a provision being required in the former's books in the absence of more accurate information being available. The difference is adjusted in the following year's Accounts for Hundred of Wisbech.

We note that there have been discussions to potentially amalgamate the two boards, this would eradicate the anomaly. However, in the absence of this, we suggest that meetings and account preparation periods be brought into line, if possible, to eradicate this issue.

*Client comment:*

*These costs relate to the contribution for the costs of the shared pumping facility and at the time of production of the year end accounting statements discussions were taking place concerning potential changes to the contribution as a result of changes in land use. A new proposal had been put forward which was broadly approved by both Boards.*

*There are no current plans to change meeting dates so as one set of accounts is finalised before the other there is likely to remain creditor/debtor position in both sets of accounts although now that all older balances have been cleared, any in-year balance should be cleared, generally a year in arrears.*

**March East IDB**

During our review it was noted that the onsite pumping station attendant's payments were not authorised during the year, the amounts charged by the attendant are similar to the rental costs charged to the individual for occupying residential property owned by the district. We understand that this arrangement has been agreed at board level to ensure that the individual is not financially penalised in carrying out their duties for the board. However, this treatment appears to be at odds with the amount charged being disproportionate when compared to other IDB's that we have audited. We would advise that these amounts most certainly should be authorised to ensure adequate controls are maintained over the purchase function and we would also question how HMRC would interpret the arrangement should they carry out any follow up review in the future.

*Client comment:*

*Following a review in the previous financial year residential property rent was re-assessed in line with current guidance from HMRC. At the same time the value of the attendant's services was re-appraised. These reviews were approved by the Board. There were no changes proposed for 2022 so the original resolution remained unchanged. However, we agree with your comments and both areas will be considered annually as separate agenda items.*

**Hundred of Wisbech**

During the course of our audit, we noted that the 2021/22 accounts and payment list had not been published on the website, we are pleased to note that following notification of this fact the accounts and payment list were promptly uploaded. We are satisfied that this is an isolated incident but would remind all boards of their obligation to comply with the requirements in this area and to ensure that all relevant documents are published in a timely manner.

We also notice that the statement of NS & I accounts shows the name and the address of old Chief Executive who is retired in February 2023. We understand that this matter will be brought to the attention of the board on the next general meeting to approve the changes in signatory.

*Client comment:*

*Every effort is made to update the relevant pages of all authorities in an efficient and timely manner and in accordance with the regulations.*

*Your comment is noted and procedures are being amended concerning this for the future.*

**Ramsey First (Hollow) IDB**

During our review it was noted that the actual wages increase of the employee during the year has exceeded the increase authorised by the board during the meeting. We understand that it was an isolated error and understand that this matter will be brought to the attention of the board during the next general meeting. The overall error is equal to 0.50% of the total expenditures and will be adjusted next year. We understand that the internal process is being reviewed and address to ensure that this scenario doesn't arise again in the future.

*Client comment:*

*This administration error was reviewed by the Board at their 2023 meeting and the relevant adjustment is being made through the 2023 payroll process. We have looked at our internal processes and made appropriate adjustments to mitigate future risk.*

**March 3<sup>rd</sup> IDB**

Whilst the board are using the budget setting process to determine the rates set on an annual basis, we note that the rates had been the same for the last 5 years. In a view of the capital improvement program – the plans for the pumping station replacement in 2026/27, the current rate of inflation and the fact that rates have been increased across other boards under the administration of the Middle Level Commissioners, we would recommend that the rates raised be reviewed and uplifted as necessary to take account of the factors outlined above.

*Client comment:*

*The points raised are made to the Commissioners when setting the rate but there it is the appointed members who have been against rate increases, indicating that the council will address any shortfall in the following year should this be the case. This is a situation that has occurred on other Boards for the setting of the 2023/2024 rates and levies.*

We take this opportunity to thank your staff involved in our audit for their assistance and cooperation in achieving substantial completion by the stated target deadlines. We trust that the engagement team have not caused significant disruption during the execution of their procedures.

Yours sincerely,

*Whiting LLP*

C.527 Finance – looking forward;  
Expenditure/Estimate Update

Ms Ablett advised the Commissioners of how estimated expenditure for 2022/2023 compared with actual expenditure to date, viz;

HADDENHAM LEVEL DRAINAGE COMMISSIONERS  
BUDGET MONITORING 2023/2024

|                                             | <u>Approved Budget</u><br><u>2023/2024</u> | <u>Actual to</u><br><u>30.09.2023</u> | <u>Forecast to</u><br><u>31.03.2024</u> |                                                            |
|---------------------------------------------|--------------------------------------------|---------------------------------------|-----------------------------------------|------------------------------------------------------------|
| 1 <u>CHANNEL MAINTENANCE</u>                | 16,500                                     | 6,054 <sup>A</sup>                    | 17,000 <sup>B</sup>                     | A - Includes for:                                          |
|                                             |                                            |                                       |                                         | Flail mowing                                               |
|                                             |                                            |                                       |                                         | Slubbing                                                   |
|                                             |                                            |                                       |                                         | 840                                                        |
|                                             |                                            |                                       |                                         | 840                                                        |
|                                             |                                            |                                       |                                         | 1,680                                                      |
| 2 <u>LABOUR</u>                             | 43,000                                     | 20,593                                | 43,000                                  | B - Includes provision for contractor accounts             |
|                                             |                                            |                                       |                                         | 7,000                                                      |
| 3 <u>REPAIRS AND RENEWALS</u>               | 12,000                                     | 3,509                                 | 12,000                                  | C - Forecast estimated to budget provision                 |
| 4 <u>FUEL</u>                               | 72,000                                     | 17,238                                | 72,000 <sup>C</sup>                     | D - Includes gross water charges (re-charged to 3rd party) |
| 5 <u>RATES, INSURANCES &amp; TELEPHONES</u> | 11,850 <sup>D</sup>                        | 6,992 <sup>D</sup>                    | 12,000 <sup>D</sup>                     | E - Funds raised for aset replacement fund                 |
| 6 <u>ADMINISTRATION</u>                     | 14,250                                     | 6,031                                 | 14,250                                  | <u>Asset replacement fund:</u>                             |
|                                             |                                            |                                       |                                         | Balance at 01.04.23                                        |
|                                             |                                            |                                       |                                         | 47,843                                                     |
|                                             |                                            |                                       |                                         | Funds raised 2023/2024                                     |
|                                             |                                            |                                       |                                         | 7,500                                                      |
|                                             |                                            |                                       |                                         | Expenditure 2023/2024                                      |
|                                             |                                            |                                       |                                         | 0                                                          |
|                                             |                                            |                                       |                                         | Estimated balance at 31.03.2024                            |
|                                             |                                            |                                       |                                         | 55,343                                                     |
| 7 <u>ASSET REPLACEMENT</u>                  | 7,500 <sup>E</sup>                         | 3,750                                 | 7,500 <sup>E</sup>                      |                                                            |
| 8 <u>E. A. PRECEPT</u>                      | 37,773                                     | 18,886                                | 37,773                                  |                                                            |
| 9 <u>LOAN REPAYMENT</u>                     | 42,964                                     | 21,482                                | 42,964                                  |                                                            |
| 10 <u>REPLACEMENT EXCAVATOR</u>             | 0                                          | 0                                     | 0                                       |                                                            |
|                                             | <b>257,837</b>                             | <b>104,537</b>                        | <b>258,487</b>                          |                                                            |
| <u>INCOME</u>                               | <b>35,000</b>                              | <b>6,516</b>                          | <b>35,500</b>                           |                                                            |
|                                             |                                            |                                       |                                         |                                                            |
| Net Expenditure                             | <b>222,837</b>                             | <b>98,020</b>                         | <b>222,987</b>                          |                                                            |
|                                             |                                            |                                       |                                         |                                                            |
| Rate Requirement                            | <b>44.00 p</b>                             |                                       | <b>44.03 p</b>                          |                                                            |
| Rate set                                    |                                            |                                       |                                         |                                                            |
| AV 506,448                                  |                                            |                                       |                                         |                                                            |
| Gen. Fund balance open                      | 204,928                                    | 204,928                               | 204,928                                 |                                                            |
| Rates raised 44.00p                         | 222,837                                    | 223,440                               | 223,440                                 |                                                            |
| net expenditure                             | 222,837                                    | 98,020                                | 222,987                                 |                                                            |
| adj. balances                               |                                            |                                       | 0                                       |                                                            |
| closing balance                             | <b>204,928</b>                             | <b>330,348</b>                        | <b>205,381</b>                          |                                                            |

C.528 Dates & Times of next Meetings

Thursday 25<sup>th</sup> April 2024 at 5pm

Thursday 7<sup>th</sup> November 2024 at 5pm.

.....  
Chair

.....  
Date